

November 16, 2016

The Honorable Thad Cochran Chairman Senate Committee on Appropriations United States Senate Washington, DC 20510

The Honorable Harold Rogers Chairman House Committee on Appropriations United States House of Representatives Washington, DC 20515 The Honorable Barbara Mikulski Vice Chairwoman Senate Committee on Appropriations United States Senate Washington, DC 20510

The Honorable Nita Lowey Ranking Member House Committee on Appropriations United States House of Representatives Washington, DC 20515

Dear Chairmen Cochran and Rogers and Ranking Members Mikulski and Lowey:

As negotiations continue on the fiscal year 2017 appropriations bills, we urge you to oppose inclusion of either of two policy riders originally included in a House Appropriations Committee's bill that would weaken FDA's authority to oversee tobacco products. We further request that you reject the House Appropriations Committee's more than 50% cut to the Centers for Disease Control and Prevention's (CDC) Office on Smoking and Health (OSH) and ensure the office is funded at least at its fiscal year 2016 funding level of \$210 million.

Tobacco use remains the leading preventable cause of death in the United States. Every year, it kills more than 480,000 Americans and is responsible for an estimated \$170 billion in health care costs. Nearly 60 percent of these health care costs are paid by government programs such as Medicare and Medicaid.

Just this May, FDA took an important step to protect children and public health by issuing a final rule that will enable the agency to begin to oversee cigars, e-cigarettes, and other tobacco products that had previously been outside of FDA's authority. The need for FDA oversight of these products could not be clearer. There has been an alarming increase in youth use of e-cigarettes with 16 percent of high school students currently using e-cigarettes. In addition, high school boys now smoke cigars at a slightly higher rate than cigarettes – 14 percent for cigares and 11.8 percent for cigarettes. The final rule will enable FDA, for the first time, to oversee the manufacturing, marketing, and sale of these products, providing the agency with new tools to address the problem of three million middle and high school students using e-cigarettes and 1.4 million using cigars.

One of the House riders seeks to completely exclude "large and premium cigars" from FDA oversight. During consideration of the rule, FDA specifically examined whether these so-called premium cigars should be excluded from FDA oversight and concluded that there was no appropriate public health justification for doing so. FDA's scientific review found that all cigars pose serious negative health risks, including about 9,000 premature deaths a year, and that all cigars are potentially addictive. We are also concerned that the rider defines "large and premium cigars" so broadly that it creates a loophole that invites tobacco companies to modify their products to qualify for this exemption – a loophole that tobacco companies will surely exploit to exempt some cheap, machine-made, flavored cigars that appeal to youth.

The second House provision would change the so-called "grandfather date" in order to exempt ecigarettes, cigars, and other tobacco products now on the market from an important FDA product review requirement. It would change current law so that manufacturers of these products are no longer required to provide information to the FDA and undergo a scientific review of the risks to public health of new tobacco products, which are defined as products introduced to the market after February 15, 2007. Changing this date would significantly weaken FDA's ability to take prompt action to protect children from thousands of fruit- and candy-flavored e-cigarettes and cigars, including products in flavors such as cotton candy, gummy bear and fruit punch that clearly appeal to kids.

In addition to FDA oversight of tobacco products, the CDC Office on Smoking and Health plays a critical role in preventing young people from using tobacco products and helping current smokers quit. The \$110 million funding cut for OSH included in a House appropriations bill is misguided and would lead to more young people using tobacco products, fewer adult tobacco users quitting, and higher future health care costs for treating tobacco-caused disease.

OSH funds the highly successful national media campaign, Tips from Former Smokers, which has motivated about five million smokers to make a quit attempt, helped 400,000 smokers to successfully quit, and saved at least 50,000 people from premature death since its inception in 2012. The campaign is highly cost-effective with a cost of just \$393 per year of life saved, far below the \$50,000 cost-effectiveness standard commonly applied to public health programs. The House's proposed funding cut would make it virtually impossible for CDC to continue this vital campaign. This funding cut would also likely mean reduced funding to states for quitlines, which provide telephone-based counseling to help tobacco users quit and, in some states, provide tobacco cessation medications, as well as funding to health departments in all states to help

maintain and enhance tobacco prevention and cessation programs at the state and community level.

As you finalize appropriations legislation for fiscal year 2017, we urge you to protect kids and reduce tobacco-caused disease by rejecting efforts to weaken FDA's final rule on e-cigarettes and cigars and funding CDC's Office on Smoking and Health at least at its current \$210 million funding level.

Sincerely,

Action on Smoking & Health American Academy of Oral and Maxillofacial Pathology American Academy of Oral Medicine American Academy of Otolaryngology— Head and Neck Surgery American Academy of Pediatrics American Association for Cancer Research American Association for Dental Research American Association for Respiratory Care American Cancer Society Cancer Action Network American College of Cardiology American College of Physicians American College of Preventive Medicine American Congress of Obstetricians and **Gynecologists** American Heart Association American Lung Association American Medical Student Association American Psychological Association American Public Health Association American School Health Association American Society of Addiction Medicine American Society of Clinical Oncology American Thoracic Society

Association of Maternal & Child Health Programs Association of Women's Health, Obstetric and Neonatal Nurses Campaign for Tobacco-Free Kids ClearWay Minnesota Community Anti- Drug Coalitions of America Eta Sigma Gamma - National Health **Education Honorary** March of Dimes National African American Tobacco Prevention Network National Association of County & City Health Officials National Hispanic Medical Association National Network of Public Health Institutes **Oncology Nursing Society** Oral Health America **Prevention Institute** Society for Cardiovascular Angiography and Interventions Society for Public Health Education The Society for State Leaders of Health and **Physical Education** The Society of Thoracic Surgeons Trust for America's Health

CC: United States Senate Committee on Appropriations Members CC: United States House Committee on Appropriations Members